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NSW Department of Customer Service Liquor & Gaming NSW

Application number:	APP-0009692753		
Application for:	On-premises liquor licence for catering service with sale on other premises authorisation (SOOPA)		
Trading hours:	Catering Service Hours Monday to Saturday: Sunday: SOOPA HOURS Monday to Saturday: Sunday:	10:00 AM to 12:00 AM 10:00 AM to 10:00 PM 10:00 AM to 12:00 AM 10:00 AM to 10:00 PM	
Applicant:	Ordinary Group Pty Ltd		
Licence name:	Holy Pavlova Catering		
Premises address:	Unit 2, 18 View St, WOLLONGONG NSW 2500		
Issue:	Whether a delegated Liquor & Gaming employee on behalf of the Independent Liquor & Gaming Authority (ILGA) should grant or refuse an application for an on-premises liquor licence for catering service with sale on other premises authorisation (SOOPA)		
Legislation:	Section 45(1) of the <i>Liquor Act</i> 2007		

ON-PREMISES LIQUOR LICENCE FOR CATERING SERVICE WITH SOOPA HOLY PAVLOVA CATERING

Under delegation issued by the Independent Liquor and Gaming Authority under section 13 of the Gaming and Liquor Administration Act 2007, a designated Public Service employee or other Public Service employee of Liquor & Gaming NSW in the Department of Customer Services, has decided to grant the application for an on-premises liquor licence with catering service with a sale on other premises authorisation, application number APP-0009692753.

After careful consideration of the application and other material, the delegate decided to approve the application, subject to conditions listed in table 1.

Decision Date: 22 March 2022

Kieran Mc Sherry

Team leader/Manager Licensing-New Licensing and Special Events Liquor and Gaming NSW



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Delegate of the Independent Liquor & Gaming Authority

STATEMENT OF REASONS

Analysis of Submissions and statutory requirements

- (1) Submissions were received and considered as summarised at Table [3]. In relation to the submissions received, while several public submissions raised concerns regarding noise and possible adverse impact on the neighbourhood about the potential impact of granting the licence, I am satisfied that these can be addressed by the conditions which I have imposed on the licence.
- (2) Police have requested a number of conditions but I have imposed the conditions normally added for a sale on other premises authorisation which will be dependent on the proposed patron capacity for events/functions.
- (3) The licensed premises will be a home office where sales invoices are processed on-line. The sale on other premises authorisation will enable the licensee to host events/functions at various locations away from the home-office.
- (4) I am satisfied that the applicant has been provided with an opportunity to consider and comment upon the conditions contained in the licence document.
- (5) I am satisfied that the statutory advertising requirements have been met.
- (6) The sale on other premises authorisation, (SOOPA), is to be used in conjunction with council and pre-determined events where notification requirements are a requirement.
- (7) Having reviewed all the material, I am satisfied that granting this application for an onpremises liquor licence with catering service will not be detrimental to the local or broader community.

Overall social impact

(1) Positive benefits

The licensee will host a variety of events which may on occasion be organised in tandem with local councils. The permanent on premises-catering service with the sale on other premises authorisation will negate the requirement to apply for limited licences for any given event. A suite of conditions imposed on the licence will ensure that; notification timeframes and function specific plan of managements will be in place, depending on the proposed patron capacity. Responsible services of alcohol guidelines and measures will always be in place. The



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types of events/functions that are primarily catered for are arts /music events which are held both privately and publicly.

(2) Mitigation of potential negative impacts

I am satisfied that the granting of the liquor licence, with the conditions imposed, will ensure that the lawful operation of the premises will not be detrimental to the local or broader community.

Conditions considered by the ILGA delegate

All requests to impose conditions on the licence are reviewed on a case-by-case basis and a merit-based assessment is conducted.

In considering whether a proposed condition has merit, delegates consider: (a) whether the need for the condition has been adequately established (b) whether the benefits of imposing the condition are likely to outweigh the costs and (c) whether the proposed condition is proportionate to the potential harm identified.

Table 1 sets out the conditions which I have decided to impose on the licence, and the Table 2 sets out conditions put forwarded for consideration which I have decided not to impose, and the reasons for that decision.

TABLE	TABLE 1 - Proposed conditions imposed on the licence:		
	6-hour closure period		
1.	Liquor must not be sold by retail on the licensed premises for a continuous period of 6 hours during each consecutive period of 24 hours (known as the 6-hour closure period). The 6-hour closure period is 04:00 AM to 10:00 AM each day, or as determined by the Independent Liquor & Gaming Authority (ILGA). During the 6-hour closure period, the licensed premises are not authorised to stay open for the retail sale of liquor on the premises. This condition only applies to:		
	an on-premises licence granted on or after 30 October 2008		
	• an on-premises licence in force before 30 October 2008, but only where an extended trading		
	authorisation was granted for the licence on or after 30 October 2008 and is in force.		
	0000050 Retail closure period		
	Section 11A of the Liquor Act 2007 applies to this licence. Liquor must not be sold by retail on		
2.	the licensed premises for a continuous period of 6 hours between 4:00am and 10:00am during		
	each consecutive period of 24 hours. The licensee must comply with this 6-hour closure period		
	along with any other limits specified in the trading hours for this licence.		
3.	Restricted trading & NYE (airport, catering - std)		
	Consumption on premises		



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- Good Friday: Normal trading
- Christmas Day: Normal trading
- December 31st: Normal opening time until normal closing time or 2:00 AM on New Year's Day, whichever is the later

4. 0002290 Plan of management (for events with less than 300 patrons)

The premises is to be operated at all times in accordance with the Plan of Management dated January 2022 as may be varied from time to time after consultation with NSW Police. A copy of the Plan of Management is to be kept on the premises and made available for inspection on the request of a police officer, council officer, Liquor & Gaming NSW inspector, or any other person authorised by the Independent Liquor and Gaming Authority

5. Sale on other premises condition:

The licensee must not exercise the sale on other premises authorisation at locations/venues where there is already a current and valid liquor licence in force.

6. Sale of liquor on other premises under an on-premises licence

Where liquor is sold on any premises other than the actual licensed premises under a sale on other premises authorisation, those other premises are taken to be part of the licensed premises.

7. Food must be made available

Food of a nature and quality consistent with the responsible sale, supply and service of alcohol must be made available whenever liquor is sold or supplied, including liquor being sold or supplied on premises other than the licenced premises

8. Free drinking water must be available

Drinking water must be available free of charge at all times while liquor is sold or supplied for consumption on the licensed premises. The drinking water must be available to patrons at or near liquor service points, or by the same means of service that liquor is available (e.g. waiter service).

- 9. Notice of functions must be provided to Liquor & Gaming NSW, local police and local council

 The licensee must give written notice of certain proposals to provide catering services at a
 function to be held on premises that are not the permanent licensed premises to Liquor &
 Gaming NSW, local police and the local council for the area in which the function is to be held.

 The notice must be given in accordance with the following:
 - 1. Functions open to the public (including ticketed and non-ticketed functions)
 - a. Up to 100 people: 14 daysb. 101-1,999 people: 14 days



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2. Private functions (including weddings, birthdays, office functions and others not-open to the public)

a. Up to 100 people: No notice required

b. 101-1,999 people: 14 daysc. 2000+ people: 14 days

Notice is not needed for smaller, private functions for 100 or fewer people that may often be held on private residences. However, there may be times where a licensee is unclear whether liquor can be sold or supplied on certain premises under the related development consent (e.g. on a business premises). In these instances, the licensee should still notify the local council, or seek clarification from the council about what is permitted.

Written notice to L&GNSW should be made by email to

<u>compliance.info@liquorandgaming.nsw.gov.au</u> and should include the following details:

- the address of the premises on which the function is to be held
- the name of the occupier of those premises
- the nature of the function
- the number of persons for whom catering services are to be provided at the function
- the date on which, and the hours during which, the function is to be held.

10. Further notification for large events

For events with 5000 or more patrons, the licensee must give 6 weeks written notice of any proposed function to be held on premises that are not the permanent licensed premises of the licensee to Liquor & Gaming NSW, local police and the local council for the area in which the function is to be held.

The licensee must notify L&GNSW at least 6 weeks prior to holding any event defined as a Music Festival under the Music Festivals Act 2019. Written notice to L&GNSW should be made by email to music.festivals@liquorandgaming.nsw.gov.au.

12. Service of Liquor

For all events held under the license the following condition applies:

1. No more than four (4) alcoholic drinks may be sold, supplied or served to a patron per visit to the bar.

For any event with a patron capacity of 1,999 or fewer and proposes to trade past 12 midnight, the following condition applies:

2. The following drinks must not be sold or supplied on the Licensed Premises: Any drink (commonly referred to as a "shot" or a "shooter" (with the exception of cocktails) that contains more than 30ml of spirits or liqueur and that is designed to be consumed rapidly.

For any event that includes a patron capacity of 2,000 or more the following sub conditions 3 – 7 shall apply unless otherwise stated in an event specific plan of management and agreed to with the Police Area Command:

- 3. The following drinks must not be sold or supplied:
 - a) drinks commonly referred to as shots, shooters, slammers, and/or bombs;
 - b) any drink containing more than 40% spirits or liqueur;
 - c) beer / cider and pre-mixed spirit beverages of alcohol by volume of more than 4.0%; or
 - d) wine or champagne in a pour more than 150ml (ie, no more than 1.5 standard drinks) or by the bottle.



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- e) any drink prepared on the premises that contains more than 30 ml of spirits or liqueur.
- 4. Low alcoholic (alcohol beverage which contains less than 2.7% alcohol by volume) and non-alcoholic beverages must be available and advertised for sale at each bar area.
- 5. All drinks must be supplied in plastic, polycarbonate or aluminium drinking vessels.
- 6. The licensee must provide at least one (1) RSA Marshall per bar service area for the duration of the function.

Sale of alcohol must cease 30 minutes before the end of the function.

13. Security condition, 300+ patrons

The following applies to all events with a patron capacity of over 300 and 1,999 or fewer:

- The licensee must employ a fully licensed security guard at the ratio of 1:100
 whenever the patron capacity of any given non-private function/event exceeds
 300.
- A plan of management for an event may provide for alternative security arrangements if the plan has been developed in consultation with the local Police Area Command.

If any event includes a patron capacity of 2,000 or more the following sub conditions also apply:

- 1. The licensee and their staff must comply with any lawful direction relating to the sale and supply of liquor made by a NSW Police Officer, being the senior officer on-site, or inspector from Liquor and Gaming NSW.
- 2. The licensee must ensure that immediately after the licensee or a staff member becomes aware of any incident involving an act of violence causing an injury to a person on the premises, the following is adhered to:
 - a) Take all practical steps to preserve and keep intact the area where the act of violence occurred, retain all material and implements associated with the act of violence.
 - b) Inform the NSW Police Force of the incident.
 - c) Comply with any directions given by a police officer to preserve or keep intact the area where the violence occurred.
- 3. In this sub condition, 'staff member' includes any person conducting activities as a crowd controller or bouncer at the function.
- 4. The licensee must not permit any person to enter the premises, or to remain on the premises, if the person is wearing or carrying any clothing, jewellery or accessory displaying:
 - a) the name of any of the following motorcycle-related and similar organisations:

Bandidos, Black Uhlans, Coffin Cheaters, Comanchero, Finks, Fourth Reich, Gladiators, Gypsy Jokers, Highway 61, Life & Death, Lone Wolf, Mobshitters, Nomads, Odins Warriors, Outcasts, Outlaws, Phoenix, Rebels, Hells Angels, Scorpions, Mongols, Notorious, Muslim Brotherhood Movement; or any "declared organisation" within the meaning of the Crimes (Criminal Organisation Control) Act 2009.

- b) the colours, club patch, insignia or logo of any such organisation, or
- c) the "1%" or "1%er" symbol, or



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	 any image, symbol, abbreviation, acronym or other form of writing that indicates membership of, or an association with, any of the organisations specified in a).
	Any incident where a person is refused entry or removed from the premises in relation to this
	condition must be recorded in the incident register.
14.	This license may only be exercised at events where landholder consent has been obtained
15.	Plan of Management (for events attended by over 300 patrons)
13.	A plan of management is required in the following circumstances:
	• For events over 300 people and 1,999 or fewer people: a plan of management must be
	prepared by the Licensee.
	• For events with 2,000 people or more: the Licensee must prepare a separate comprehensive
	plan of management and security management plan for the event in consultation with the Police Area Command.
	• For events held after midnight: a plan of management must be prepared by the Licensee regardless of the number of people attending.
	For any event where a plan of management is required, the premises is to be operated at all times in accordance with the plan of management. A copy of the plan of management is to be kept on the licensed premises for the duration of the event and made available for inspection at the request of a police officer, council officer, or Liquor & Gaming NSW inspector.
16.	The principal business of a licensee under a caterer's licence, and the principal business of any person or body on whose behalf the licensee holds the licence, must be the business of
	providing catering services for fee, gain or reward."
	"For the purpose of the activity of a function centre - a function shall mean a pre-booked
	private event. A function booking register must be maintained
	private event. A function booking register must be maintained

TAE	SLE 2 – Proposed conditions not imposed on the licence:	Proposed by:	Reason code (see table 9)
1.	No drinks commonly referred to shots, shooters, slammers, and/or bombs are to be sold or supplied.	Police	В
2.	The licensee must be a member of the local liquor accord	Police	F
3.	The licensee must comply with the plan of management. The plan of management must be reviewed annually between the licensee and the police. A copy of the plan of management shall be maintained in a register at the premises and shall be available for inspection at any time by police or persons authorised by legislation	Police	В
4.	No person wearing any form of clothing, jewellery or other accessory, displaying or indicating by form or wording, colours ,logo, symbol or otherwise that they are members of or are in any way associated with; (Bandidos, Black Uhlans, Coffin Cheaters, Comancheros, Finks, Fourth Reich, Gladiators, Gypsy Jokers, Highway 61,Life and Death, Lone Wolf, Mobshitters, Nomads, Odins Warriors, Outcasts, Outlaws, Phoenix, Rebels, Hells Angels, Scorpions, Notorious,	Police	В



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	or any gangs associated with Outlaw Motorcycle Gangs shall		
	be allowed entry into, or be permitted to remain on the		
	licensed premise		
5.	The business authorised by this licence must not operate with		
	a greater overall level of social impact on the wellbeing of the		
	local and broader community than what could be reasonably	Police	В
٥.	expected from the information contained in the Community	1 Office	U
	Impact Statement, application and other information		
	submitted in the process of obtaining this licence		
	Immediately after the person in charge of the licensed		
	premises becomes aware of an incident involving an act of		
	violence causing an injury to a person on the premises, the		
	person must; a) Take all practical steps to preserve and keep		
	intact the area where the act of violence occurred and retain		
	all material and implements associated with the act of		
6.	violence in accordance with the Crime Scene Preservation	Police	В
0.	Guideline, issued by NSW Police. b) Make direct and personal	1 once	
	contact with the Local Area Commander or his/her delegate		
	and advise the Commander or delegate of the incident. c)		
	Comply with any directions given by the Commander or		
	delegate to preserve and keep intact the area where the act		
	of violence occurred		
	Alcohol is not to be provided unless food of a nature and		
7.	quantity consistent with the responsible sale, supply and	Police	В
	service of alcohol is made available whenever liquor is sold		
	and supplied		
	For any event, function or occasion where the patron		
	capacity exceeds 100, but does not exceed 300, the licensee		
8.	must employ fully licensed security guard(s) at the rate of	Police	В
	two licensed security guards for the first 100 patrons and one		
	additional security guard for every 100 patrons after		
	All security guards employed during functions are to have		
	their security licence clearly displayed at all times. In		
9.	addition, each guard is to wear a number clearly visible at	Police	F
J.	least 10cm x 10cm so they can be easily identified. All	Fulle	[
	numbers allocated must be recorded within a security sign in		
	book and provided to Police upon request		
10	The licensee must ensure that all alcoholic drinks are opened	Police	D
10.	prior to serving to prevent stockpiling	Police	В
	No glass permitted during any event outdoors in a public		
	place event. Any drink (whether or not it contains liquor)	Dalias	5
11.	must be served in either non-breakable plastic receptacles or	Police	В
	cans		
	All patrons must produce an acceptable form of photo		
12.	identification upon entry and any patron that looks under the		_
	age of 25 years of age must provide a second form of	Police	В
	identification		
	Section 11A of the Liquor Act 2007 applies to this licence.		
13.	Liquor must not be sold by retail on the licensed premises for	Police	В
	and the state of t	I	l



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a continuous period of 6 hours between 04:00 AM and 10:00	
AM during each consecutive period of 24 hours. The licensee	
must comply with this 6-hour closure period along with any	
other limits specified in the trading hours for this licence	

Materials considered by the ILGA delegate

TABLE	TABLE 3: Analysis of submissions	
Stakeholder submissions		
1.	NSW Police Received with no objections - conditions requested.	
2.	Local consent authority Not received.	
3.	Public Received with objections.	

TABLE 4: Document analysis		
Details	S	Dated received/comment
1.	Application form	15 February 2022
2.	Plan of proposed licensed area	Compliant
3.	Certification of Advertising	Compliant
4.	Plan of management	Compliant
5.	National Police Certificate RSA competency card Licensee training	Compliant
6.	Development consent	Not required
7.	Council Submission	
8.	Police Submission	
9.	Applicant's Response to Police's Submission	
10.	Applicant's consent to conditions	
11.	Correspondence from Liquor and Gaming NSW to the applicant	



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12. Correspondence from the applicant to Liquor and Gaming NSW

Conclusion

- (1) I am satisfied that procedural fairness was afforded to the applicant and interested parties regarding the decision whether to grant the application. All of those required to be notified of the application were provided with the opportunity to make written submissions and all submissions received were considered and helped inform this decision. The decision was made by the delegate having reviewed the application statement, business model and risk analysis, stakeholder submissions and other relevant material.
- (2) In accordance with section 45(3)(a) of the Act I am satisfied that the proposed licensee is a fit and proper person to carry on the business or activity to which the proposed licence relates.
- (3) Having considered the venue management plan and related material, under section 45(3)(b) of the Act, I am satisfied that practices will be in place at the premises as soon as the licence is granted that ensure, as far as reasonably practicable, that all reasonable steps are taken to prevent intoxication on the premises, and that those practices will remain in place.
- (4) Consistent with section 45(3)(c) of the Act requiring development consent from the local council, I am satisfied that the required development consent or approval is in force.
- (5) In making this decision under delegation from of the Authority, all statutory objects and considerations prescribed by section 3 of the Act were considered and accordingly, I have determined to grant the liquor licence application with conditions.

TABLE 5: Relevant extracts from the Liquor Act 2007

Legislative framework, statutory objects and considerations

In determining the application, the delegate has considered relevant provisions of the Act, including the objects and considerations that are prescribed by section 3, which state:

3 Objects of Act

- 1. The objects of this Act are as follows:
 - a. to regulate and control the sale, supply and consumption of liquor in a way that is consistent with the expectations, needs and aspirations of the community,
 - b. to facilitate the balanced development, in the public interest, of the liquor industry, through a flexible and practical regulatory system with minimal formality and technicality,
 - c. to contribute to the responsible development of related industries such as the live music, entertainment, tourism and hospitality industries.



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- 2. In order to secure the objects of this Act, each person who exercises functions under this Act (including a licensee) is required to have due regard to the following:
 - a. the need to minimise harm associated with misuse and abuse of liquor (including the harm arising from violence and other anti-social behaviour),
 - b. the need to encourage responsible attitudes and practices towards the promotion, sale, supply, service and consumption of liquor,
 - c. the need to ensure that the sale, supply and consumption of liquor contributes to, and does not detract from, the amenity of community life.
 - d. the need to support employment and other opportunities in the—
 - (i) live music industry, and
 - (ii) arts, tourism, community and cultural sectors.

TABLE 6: Statutory tests

- 1. In determining an application for a licence, under section 45(3) of the Liquor Act 2007, the delegate must also be satisfied that:
 - (a) the applicant is a fit and proper person to carry on the business or activity to which the proposed licence relates,
 - (b) practices will be in place as soon as the licence is granted that ensure, as far as reasonably practicable, that liquor is sold, supplied or served responsibly on the premises and that all reasonable steps are taken to prevent intoxication on the premises and that those practices will remain in place, and
 - (c) if development consent is required under the *Environmental Planning and Assessment Act* 1979 (or approval under Part 4 Division 4.1 or Part 5.1 of that Act is required), to use the premises for the purposes of the business or activity to which the proposed licence relates that development consent or approval is in force.
 - (d) the proposed approved manager/licensee has completed the relevant tiered industry training as per legislative requirements.

TABLE 7: Community impact test

1. Under section 48(5) of the Liquor Act 2007, the delegate must not grant a licence, authorisation or approval of a kind prescribed by section 48(2) of the Act unless the Authority is satisfied, having regards to the Community Impact Statement, where required, and any other matter the delegate is made aware of during the Application process, that the overall impact of the licence, authorisation or approval in question being granted will not be detrimental to the local or broader community.



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- 2. The test applying under section 48(5) relates to delegated decisions in relation to:
 - a. the grant or removal of a small bar licence (where required),
 - b. a packaged liquor licence (limited to telephone/internet sales),
 - c. an application for extended trading hours to permit the sale of liquor after midnight in relation to a small bar (where required), an on premises relating to a restaurant that includes an application for a primary service authorisation, an on-premises licence relating to a karaoke bar, a catering service or a vessel, and an application for a producer/wholesaler licence that includes an application for a drink on premises authorisation.

The Community Impact Statement provides the Authority with information about the views of relevant stakeholders and other aspects of the local community in which the proposed licensed premises are to be located. This includes, for example, the proximity of the licensed premises to hospitals or health facilities, nursing homes, schools and places of worship.

TABLE 8: Important Information:

In accordance with Clause 5 of the Gaming and Liquor Administration Regulation 2008, this decision is reviewable by ILGA.

The licence applicant and persons who were required to be notified of the application and who made a submission can apply for an application for review. An application for a review must be lodged with ILGA within 28 days of the date of the publication of this decision. An application fee applies. For original applicants, the review application fee is the same as the initial application fee. For non-original applicants, the application fee is \$100.

For ILGA reviews of delegated decisions, make an application for review via the Liquor and Gaming Application Noticeboard at: https://www.liquorandgaming.nsw.gov.au/Pages/public-consultation/online-application-noticeboard/online-application-noticeboard.aspx. The Review Application form can be accessed online via the Application Number hyperlink.

Further information can be obtained from the Reviews page on the Liquor & Gaming website at: https://www.liquorandgaming.nsw.gov.au/Pages/ilga/decisions-of-interest/reviews-of-decisions/reviews-of-liquor-and-gaming-decisions.aspx

TABLE	TABLE 9: - Reasons for not imposing requested conditions.		
Α	Do not impose. Already covered by the Liquor Act.		
В	Do not impose. Already covered/already a condition in the DA.		
С	Do not impose. Not a relevant condition for this licence type. Condition sought is generally only imposed on high-risk licence type or in exceptional circumstances. Exceptional circumstances have not been sufficiently made out by the person putting forward the condition.		
D	Do not impose. This condition would be more restrictive than similar venues in Kings Cross which remains subject to the lockout laws in 2020.		



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Е	Do not impose. Small Bars are considered low risk. 2016 Review of Small Bars found Venues with a small bar licence have a lower incidence of alcohol-related violence than venues operating as a small bar under another type of liquor licence. Smaller bars have a lower incidence of alcohol-related violence than other types of licensed venue.
F	Do not impose. Already covered in the Plan of Management. Plan of management condition has been imposed.
G	Do not impose. Not in alignment with the business type, risk associated and would impose disproportionate unnecessary financial and operational burden (small business).
Н	Do Not Impose. Being part of a liquor accord is not compulsory / on a voluntary basis only. Exceptional circumstances for imposing condition have been sufficiently made out by the person putting forward to the condition.
ı	Do not impose – wording not consistent with ILGA/L&GNSW conditions – ILGA/L&GNSW condition wording has been imposed instead.