



Liquor & Gaming NSW

NSW Department of Enterprise Investment and Trade Liquor & Gaming NSW

Application No.	APP-0009730371
Application for	Producer Wholesaler licence with drink on premises authorisation (DOPA)
Trading hours	<i>Producer/Wholesaler – Retail sales</i> Monday to Saturday 10:00 AM to 12:00 AM Sunday 10:00 AM to 10:00 PM <i>DOPA Indoor/Outdoor</i> Monday to Saturday 10:00 AM to 12:00 AM Sunday 10:00 AM to 10:00 PM
Applicant	Aaron McKay
Licence name	Wombat Brewery
Premises address	6/1-3 Collier Road ULLADULLA NSW 2539
Issue	Whether a delegated Liquor & Gaming employee on behalf of the Independent Liquor & Gaming Authority (ILGA) should grant or refuse an application for a producer wholesaler liquor licence with drink on premises authorisation (DOPA)
Legislation	Section 45(1) of the <i>Liquor Act 2007</i>

Under delegation issued by the Independent Liquor and Gaming Authority under section 13 of the Gaming and Liquor Administration Act 2007, a designated Public Service employee or other Public Service employee of Liquor & Gaming NSW in the Department of Enterprise Investment and Trade, has decided to grant the application for a producer wholesaler liquor licence, subject to conditions set out at Schedule 1 imposed on the licence.

Decision Date: 27 May 2022

Kieran Mc Sherry
Team Leader Licensing
Liquor and Gaming NSW
Hospitality and Racing
Department of Enterprise Investment and Trade
Delegate of the Independent Liquor & Gaming Authority

STATEMENT OF REASONS

Analysis of Submissions and statutory requirements

1. Appropriate consent is in place for the use of the premises as a producer wholesaler liquor licence with drink on premises authorisation. Council advised that they have no objection to the liquor licence.
2. Police have proposed no issues in relation to this application.
3. Submission was received and considered as summarised in **Submission analysis** below. In relation to the submissions received, while there were concerns raised about the potential impact of granting the licence, I am satisfied that these can be addressed by the conditions which I have imposed on the licence.
4. I am satisfied that the applicant has been provided with an opportunity to consider and comment upon the conditions contained in the licence document.
5. I am satisfied that the statutory advertising requirements have been met.
6. Having reviewed all the material, I am satisfied that granting this application will not be detrimental to the local or broader community.

Materials considered by the ILGA delegate

Information considered

1. Application form received: 1 March 2022
2. Plan of proposed licensed area: Compliant
3. Certification of Advertising: Compliant
4. Plan of management
5. Documents
 - a. National Police Certificate: Compliant
 - b. ID: Compliant
 - c. RSA competency card: Compliant
6. Approved Manager: N/A
7. Licensee Training: Compliant
8. Development consent: Compliant
9. Correspondence between Liquor & Gaming NSW and the applicant
10. Correspondence from Police
11. Correspondence from Council
12. Applicant's Response to submissions received
13. Applicant's consent to conditions

Analysis of stakeholder submissions

1. NSW Police:
Police had no objections to the application which they recommended conditions are considered in Schedule 1
2. Local consent authority
Council had no objections to the application
3. Public

Public submission was received objecting to trading hours, patron numbers, music and noise pollution and vandalism.

Overall social impact

1. Positive benefits

The granting of the licence will permit patrons to purchase liquor produced at Wombat brewery and/or consume liquor at the premises. This is a producer wholesaler in an industrial area where noise and traffic will not be an issue. The applicant intends to run tours promoting the brewery business during the day.

2. Mitigation of potential negative impacts

I am satisfied that the business model, conditions imposed, and any other information contained in the application will provide that the lawful operation of the premises will not be detrimental to the local or broader community.

Conclusion

1. I am satisfied that procedural fairness was afforded to the applicant and interested parties regarding the decision whether to grant the application. All of those required to be notified of the application were provided with the opportunity to make written submissions and all submissions received were considered and helped inform this decision. The decision was made by the delegate having reviewed the application statement, business model and risk analysis, stakeholder submissions and other relevant material.
2. In accordance with section 45(3)(a) of the Act I am satisfied that the proposed licensee is a fit and proper person to carry on the business or activity to which the proposed licence relates.
3. Having considered the venue management plan /and related material, under section 45(3)(b) of the Act, I am satisfied that practices will be in place at the premises as soon as the licence is granted that ensure, as far as reasonably practicable, that all reasonable steps are taken to prevent intoxication on the premises, and that those practices will remain in place.
4. Consistent with section 45(3)(c) of the Act requiring development consent from the local council, I am satisfied that the required development consent or approval is in force.
5. In making this decision under delegation from of the Authority, all statutory objects and considerations prescribed by section 3 of the Act were considered and accordingly, I have determined to grant the liquor licence application with conditions.

Relevant extracts from the Liquor Act 2007

Legislative framework, statutory objects and considerations

In determining the application, the delegate has considered relevant provisions of the Act, including the objects and considerations that are prescribed by section 3, which state:

1. The objects of this Act are as follows:
 - a. to regulate and control the sale, supply and consumption of liquor in a way that is consistent with the expectations, needs and aspirations of the community,
 - b. to facilitate the balanced development, in the public interest, of the liquor industry, through a flexible and practical regulatory system with minimal formality and technicality,

- c. to contribute to the responsible development of related industries such as the live music, entertainment, tourism and hospitality industries.
2. In order to secure the objects of this Act, each person who exercises functions under this Act (including a licensee) is required to have due regard to the following:
- a. the need to minimise harm associated with misuse and abuse of liquor (including the harm arising from violence and other anti-social behaviour),
 - b. the need to encourage responsible attitudes and practices towards the promotion, sale, supply, service and consumption of liquor,
 - c. the need to ensure that the sale, supply and consumption of liquor contributes to, and does not detract from, the amenity of community life.
 - d. the need to support employment and other opportunities in the—
 - i. live music industry, and
 - ii. arts, tourism, community and cultural sectors.

Statutory tests

1. In determining an application for a licence, under section 45(3) of the Liquor Act 2007, the delegate must also be satisfied that:
- a. the applicant is a fit and proper person to carry on the business or activity to which the proposed licence relates,
 - b. practices will be in place as soon as the licence is granted that ensure, as far as reasonably practicable, that liquor is sold, supplied or served responsibly on the premises and that all reasonable steps are taken to prevent intoxication on the premises and that those practices will remain in place, and
 - c. if development consent is required under the *Environmental Planning and Assessment Act 1979* (or approval under Part 4 Division 4.1 or Part 5.1 of that Act is required), to use the premises for the purposes of the business or activity to which the proposed licence relates – that development consent or approval is in force.
 - d. the proposed approved manager/licensee has completed the relevant tiered industry training as per legislative requirements.

Community impact test

Under section 48(5) of the Liquor Act 2007, the delegate must not grant a licence, authorisation or approval of a kind prescribed by section 48(2) of the Act unless the Authority is satisfied, having regards to the Community Impact Statement, where required, and any other matter the delegate is made aware of during the Application process, that the overall impact of the licence, authorisation or approval in question being granted will not be detrimental to the local or broader community.

The test applying under section 48(5) relates to delegated decisions in relation to:

- a. the grant or removal of a small bar licence (where required),
- b. a packaged liquor licence (limited to telephone/internet sales),
- c. an application for extended trading hours to permit the sale of liquor after midnight in relation to a small bar (where required), an on premises relating to a restaurant that includes an application for a primary service authorisation, an on-premises licence relating to a karaoke bar, a catering service or a vessel, and an application for a producer/wholesaler licence that includes an application for a drink on premises authorisation.

The Community Impact Statement provides the Authority with information about the views of relevant stakeholders and other aspects of the local community in which the proposed licensed

premises is to be located. This includes, for example, the proximity of the licensed premises to hospitals or health facilities, nursing homes, schools and places of worship.

Important Information

In accordance with Clause 5 of the Gaming and Liquor Administration Regulation 2008, this decision is reviewable by ILGA.

The licence applicant and persons who were required to be notified of the application and who made a submission can apply for an application for review. An application for a review must be lodged with ILGA within 28 days of the date of the publication of this decision. An application fee applies. For original applicants, the review application fee is the same as the initial application fee. For non-original applicants, the application fee is \$100.

For ILGA reviews of delegated decisions, make an application for review via the [Liquor and Gaming Application Noticeboard](#). The Review Application form can be accessed online via the [make a submission](#) button.

Further information can be obtained from the [Reviews of liquor and gaming decisions](#) page on the Liquor & Gaming website.

Schedule 1

Conditions considered by the ILGA delegate

All requests to impose conditions on the licence are reviewed on a case-by-case basis and a merit-based assessment is conducted.

In considering whether a proposed condition has merit, delegates consider:

- a. whether the need for the condition has been adequately established
- b. whether the benefits of imposing the condition are likely to outweigh the costs and
- c. whether the proposed condition is proportionate to the potential harm identified.

Licence conditions to be imposed

Wombat Brewery

1. Retail closure period

Section 11A of the Liquor Act 2007 applies to this licence. Liquor must not be sold by retail on the licensed premises for a continuous period of 6 hours between 4:00 AM and 10:00 AM during each consecutive period of 24 hours. The licensee must comply with this 6-hour closure period along with any other limits specified in the trading hours for this licence.

2. Restricted trading & NYE (std) Retail sales

Good Friday: Normal trading

December 24th: Normal trading Monday to Saturday, 10:00 AM to 12:00 midnight on a Sunday

Christmas Day: Normal trading

December 31st: Normal trading Monday to Saturday, 10:00 AM to 12:00 midnight on a Sunday

3. Restricted trading & NYE (std) Drink on-premises authorisation

Good Friday 12:00 noon - 10:00 PM

Christmas Day 12:00 noon - 10:00 PM

December 31st Normal opening time until normal closing time or 2:00 AM on New Year's Day, whichever is the later

4. Plan of management

The premises is to be operated at all times in accordance with the Plan of Management dated 10 May 2022 as may be varied from time to time after consultation with NSW Police. A copy of the Plan of Management is to be kept on the premises and made available for inspection on the request of a police officer, council officer, Liquor and Gaming NSW inspector, or any other person authorised by the Independent Liquor and Gaming Authority.

5. Licensee training

Licensee training must be completed no later than six months from the date of grant of this liquor licence.

6. Closed-circuit television system

1. The licensee must maintain a closed-circuit television (CCTV) system on the premises in accordance with the following requirements:
 - a. the system must record continuously from opening time until one hour after the premises is required to close (or, in the case of a premises that is not required to cease trading, continuously at all times),
 - b. recordings must be in digital format and at a minimum of ten (10) frames per second,
 - c. any recorded image must specify the time and date of the recorded image,
 - d. the system's cameras must cover the following areas:
 - i. all entry and exit points on the premises,
 - ii. the footpath immediately adjacent to the premises, and
 - iii. all publicly accessible areas (other than toilets) within the premises.

2. The licensee must also:
 - a. keep all recordings made by the CCTV system for at least 28 days,
 - b. ensure that the CCTV system is accessible at all times the system is required to operate pursuant to clause 1(a), by at least one person able to access and fully operate the system, including downloading and producing recordings of CCTV footage, and
 - c. provide any recordings made by the system to a police officer or Liquor and Gaming NSW inspector within 24 hours of any request by the police officer or Liquor and Gaming NSW inspector to provide such recordings.

7. Crime Scene Preservation

The licensee must notify the Police Area Commander, NSW Police Force or his/her representative, of all serious incidents.

Serious incidents include any incidents involving an act of violence causing an injury to a person on the premises, including, but not limited to, any injury sustained by a patron that requires medical treatment.

The licensee must ensure that, immediately after the licensee or a staff member becomes aware of an incident on the licensed premises involving an act of violence against any person or property, the following is adhered to:

- a. The licensee or a staff member must take all practical steps to preserve and keep intact the area where the act of violence occurred, in accordance with the Crime Scene Preservation Guidelines issued by the NSW Police Force.
- b. The licensee or a staff member must make direct and personal contact with the Police Area Commander, NSW Police Force or his/her delegate and advise the Commander or delegate of the incident.
- c. The licensee or the staff member must comply with any directions given by the Commander or delegate to preserve or keep intact the area where the violence occurred.

For the purpose of this condition, "staff member" in relation to subject premises means any person employed by or acting on behalf of the licensee of the premises and includes any person who is employed to carry on activities as a crowd controller or bouncer on or about the premises.

Proposed conditions not imposed on the licence

Proposed conditions not imposed on the licence:	Proposed by:	Reason code (see Reasons for not imposing requested conditions below)
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<p>From 10:00am the licensee must ensure that the following drinks are not sold or supplied on licensed premises:</p> <p>(a) any drink (commonly referred to as a “shot” or a “shooter”) that is designed to be consumed rapidly,</p> <p>(b) any drink containing more than 50% spirits or liqueur,</p> <p>(c) any ready to drink beverage with an alcohol by volume content of more than 5%,</p> <p>(d) any drink prepared on the premises that contains more than one 30 ml nip of spirits or liqueur.</p>	<p>Police</p>	<p>C</p>
<p>During the time period specified above, no more than:</p> <p>(a) 4 alcoholic drinks (whether or not of the same kind), or</p> <p>(b) the contents of one bottle of wine,</p> <p>may be sold or supplied on the premises to the same person at any one time.</p>	<p>Police</p>	<p>C</p>

Reasons for not imposing requested conditions

- **A** - Already covered by the Liquor Act 2007
- **B** - Already a condition in the development consent
- **C** - Not a relevant condition for this licence type. Condition sought is generally only imposed on high-risk licence type or in exceptional circumstances. Exceptional circumstances have not been proposed by the person putting forward the condition
- **D** - Already covered in the plan of management. Plan of management condition has been imposed
- **E** - Not aligned with the business type and would impose disproportionate unnecessary financial and operational burden
- **F** - Being part of a liquor accord is on a voluntary basis only. Exceptional circumstances have not been proposed by the person putting forward the condition
- **G** - ILGA/L&GNSW condition wording has been imposed