



Liquor & Gaming NSW

NSW Department of Enterprise Investment and Trade Liquor & Gaming NSW

Application No.	APP-0009773341
Application for	On-premises liquor licence for a sporting facility with catering service and sale on other premises authorisation (SOOPA)
Trading hours	<i>Sporting facility hours</i> Sunday to Wednesday 10:00 AM to 5:00 PM Thursday to Saturday 10:00 AM to 8:00 PM <i>Catering service hours</i> Sunday to Wednesday 10:00 AM to 5:00 PM Thursday to Saturday 10:00 AM to 8:00 PM <i>SOOPA hours</i> Sunday to Wednesday 10:00 AM to 5:00 PM Thursday to Saturday 10:00 AM to 8:00 PM
Applicant	Otbitov Pty Ltd
Licence name	Swing It Mini Golf & Driving Range
Premises address	119 Smith Drive, West Ballina NSW 2478
Issue	Whether a delegated Liquor & Gaming employee on behalf of the Independent Liquor & Gaming Authority (ILGA) should grant or refuse an application for an on-premises liquor licence for a sporting facility with a catering service and sale on other premises authorisation (SOOPA)
Legislation	Section 45(1) of the <i>Liquor Act 2007</i>

Under delegation issued by the Independent Liquor and Gaming Authority under section 13 of the Gaming and Liquor Administration Act 2007, a designated Public Service employee or other Public Service employee of Liquor & Gaming NSW in the Department of Enterprise Investment and Trade, has decided to grant the application for an on-premises liquor licence, subject to conditions set out at Schedule 1 imposed on the licence.

Decision Date: 3 June 2022

Kieran McSherry
Team Leader Licensing
Liquor and Gaming NSW
Hospitality and Racing
Department of Enterprise, Investment and Trade
Delegate of the Independent Liquor & Gaming Authority

STATEMENT OF REASONS

Analysis of application requirements

1. Appropriate consent is in place for the use of the premises as on-premises licence – sporting facility with a catering service and sale on other premises authorisation. Council advised that they have no objection to the liquor licence.
2. A Police submission was received and considered as summarised at **submission analysis** below.
3. No public submissions were received relating to any issues with the application.
4. The licensed premises will be a sporting facility with a catering service. The sale on other premises authorisation will enable the licensee to host events or functions at the licensed premises
5. I am satisfied that the applicant has been provided with an opportunity to consider and comment upon the conditions imposed in the licence document.
6. I am satisfied that the statutory advertising requirements have been met.

Materials considered by the ILGA delegate

Information considered

1. Application form received: 22 March 2022
2. Plan of proposed licensed area: Compliant
3. Certificate of advertising: Compliant
4. Plan of management
5. Documents
 - a. National Police Certificate: N/A
 - b. ID: N/A
 - c. RSA competency card: N/A
6. Approved Manager: Compliant
7. Licensee training: Condition added to the licence
8. Development consent: Compliant
9. Correspondence between Liquor & Gaming NSW and the applicant
10. Correspondence from Police
11. Correspondence from Council
12. Applicant's response to submissions received
13. Applicant's consent to conditions

Analysis of stakeholder submissions

1. NSW Police:

Police had no objections to the application in which they recommended a liquor accord condition which have considered but not imposed as the venue has limited trading times, will be primarily used as a golfing facility with catering service and therefore the business model is considered as low risk. Small scale functions for up to 150 patrons are only permitted on the grounds of the venue, through the sale on other premises authorisation.
2. Local consent authority
Council had no objections to the application in which they recommended a condition which is considered in Schedule 1.
3. Public
Not provided

Overall social impact

1. Positive benefits

The licence is specific for an on-premises which may host a variety of events. The permanent on premises sporting facility with a catering service and sale on other premises authorisation will negate the requirement to apply for limited licences for any given event. A suite of conditions imposed on the licence will ensure that; notification timeframes and function specific plan of managements will be in place, depending on the proposed patron capacity. Responsible Service of Alcohol guidelines and measures will be in place. This licence offers sporting events to the local community and holiday visitors.

2. Mitigation of potential negative impacts

I am satisfied that the granting of the liquor licence, with the conditions imposed, will ensure that the lawful operation of the premises will not be detrimental to the local or broader community.

Conclusion

1. I am satisfied that procedural fairness was afforded to the applicant and interested parties regarding the decision whether to grant the application. All of those required to be notified of the application were provided with the opportunity to make written submissions and all submissions received were considered and helped inform this decision. The decision was made by the delegate having reviewed the application statement, business model and risk analysis, stakeholder submissions and other relevant material.
2. In accordance with section 45(3)(a) of the Act I am satisfied that the proposed licensee is a fit and proper person to carry on the business or activity to which the proposed licence relates.
3. Having considered the venue management plan and related material, under section 45(3)(b) of the Act, I am satisfied that practices will be in place at the premises as soon as the licence is granted that ensure, as far as reasonably practicable, that all reasonable steps are taken to prevent intoxication on the premises, and that those practices will remain in place.
4. Consistent with section 45(3)(c) of the Act requiring development consent from the local council, I am satisfied that the required development consent or approval is in force.
5. In making this decision under delegation from of the Authority, all statutory objects and considerations prescribed by section 3 of the Act were considered and accordingly, I have determined to grant the liquor licence application with conditions as set out at Schedule 1.

Relevant extracts from the Liquor Act 2007

Legislative framework, statutory objects and considerations

In determining the application, the delegate has considered relevant provisions of the Act, including the objects and considerations that are prescribed by section 3, which state:

1. The objects of this Act are as follows:
 - a. to regulate and control the sale, supply and consumption of liquor in a way that is consistent with the expectations, needs and aspirations of the community,
 - b. to facilitate the balanced development, in the public interest, of the liquor industry, through a flexible and practical regulatory system with minimal formality and technicality,

- c. to contribute to the responsible development of related industries such as the live music, entertainment, tourism and hospitality industries.
2. In order to secure the objects of this Act, each person who exercises functions under this Act (including a licensee) is required to have due regard to the following:
- a. the need to minimise harm associated with misuse and abuse of liquor (including the harm arising from violence and other anti-social behaviour),
 - b. the need to encourage responsible attitudes and practices towards the promotion, sale, supply, service and consumption of liquor,
 - c. the need to ensure that the sale, supply and consumption of liquor contributes to, and does not detract from, the amenity of community life,
 - d. the need to support employment and other opportunities in the—
 - i. live music industry, and
 - ii. arts, tourism, community and cultural sectors.

Statutory tests

1. In determining an application for a licence, under section 45(3) of the Liquor Act 2007, the delegate must also be satisfied that:
- a. the applicant is a fit and proper person to carry on the business or activity to which the proposed licence relates,
 - b. practices will be in place as soon as the licence is granted that ensure, as far as reasonably practicable, that liquor is sold, supplied or served responsibly on the premises and that all reasonable steps are taken to prevent intoxication on the premises and that those practices will remain in place, and
 - c. if development consent is required under the *Environmental Planning and Assessment Act 1979* (or approval under Part 4 Division 4.1 or Part 5.1 of that Act is required), to use the premises for the purposes of the business or activity to which the proposed licence relates – that development consent or approval is in force.
 - d. the proposed approved manager/licensee has completed the relevant tiered industry training as per legislative requirements.

Community impact test

Under section 48(5) of the Liquor Act 2007, the delegate must not grant a licence, authorisation or approval of a kind prescribed by section 48(2) of the Act unless the Authority is satisfied, having regards to the Community Impact Statement, where required, and any other matter the delegate is made aware of during the application process, that the overall impact of the licence, authorisation or approval in question being granted will not be detrimental to the local or broader community.

The test applying under section 48(5) relates to delegated decisions in relation to:

- a. the grant or removal of a small bar licence (where required),
- b. a packaged liquor licence (limited to telephone/internet sales),
- c. an application for extended trading hours to permit the sale of liquor after midnight in relation to a small bar (where required), an on-premises relating to a restaurant that includes an application for a primary service authorisation, an on-premises licence relating to a karaoke bar, a catering service or a vessel, and an application for a producer/wholesaler licence that includes an application for a drink on premises authorisation.

The Community Impact Statement provides the Authority with information about the views of relevant stakeholders and other aspects of the local community in which the proposed licensed premises is to be located. This includes, for example, the proximity of the licensed premises to hospitals or health facilities, nursing homes, schools and places of worship.

Important Information

In accordance with Clause 5 of the Gaming and Liquor Administration Regulation 2016, this decision is reviewable by ILGA.

The licence applicant and persons who were required to be notified of the application and who made a submission can apply for an application for review. An application for a review must be lodged with ILGA within 28 days of the date of the publication of this decision. An application fee applies. In the case of the applicant, the fee payable is the fee applying to the original application. In all other cases, the fee is \$100.

For ILGA reviews of delegated decisions, make an application for review via the [Liquor and Gaming Application Noticeboard](#). The Review Application form can be accessed online via the [make a submission](#) button.

Further information can be obtained from the [Reviews of liquor and gaming decisions](#) page on the Liquor & Gaming website.

Schedule 1

Conditions considered by the ILGA delegate

All requests to impose conditions on the licence are reviewed on a case-by-case basis and a merit-based assessment is conducted.

In considering whether a proposed condition has merit, delegates consider:

- a. whether the need for the condition has been adequately established
- b. whether the benefits of imposing the condition are likely to outweigh the costs and
- c. whether the proposed condition is proportionate to the potential harm identified.

Licence conditions to be imposed

SWING IT MINI GOLF & DRIVING RANGE

1. Retail closure period

Section 11A of the Liquor Act 2007 applies to this licence. Liquor must not be sold by retail on the licensed premises for a continuous period of 6 hours between 4:00am and 10:00am during each consecutive period of 24 hours. The licensee must comply with this 6-hour closure period along with any other limits specified in the trading hours for this licence.

2. Restricted trading & NYE (except airport, catering, other public entertainment venue, vessel - std)

Consumption on premises

Good Friday:	12:00 noon - 10:00 PM (liquor can only be served with or ancillary to a meal in a dining area)
Christmas Day:	12:00 noon - 10:00 PM (liquor can only be served with or ancillary to a meal in a dining area)
December 31 st :	Normal opening time until normal closing time or 2:00 AM on New Year's Day, whichever is the later

Note: Trading is also allowed at other times on Good Friday and Christmas Day if authorised by an extended trading authorisation. Liquor can only be served with or ancillary to a meal in a dining area after 5:00 AM on Good Friday and Christmas Day.

3. Restricted trading & NYE (airport, catering - std)

Consumption on premises

Good Friday:	Normal trading
Christmas Day:	Normal trading
December 31 st :	Normal opening time until normal closing time or 2:00 AM on New Year's Day, whichever is the later

4. Plan of management condition

The premises is to be operated at all times in accordance with the Plan of Management dated 1 June 2022 as may be varied from time to time after consultation with NSW Police. A copy of the Plan of Management is to be kept on the premises and made available for inspection on the request of a police officer, council officer, Liquor & Gaming NSW inspector, or any other person authorised by the Independent Liquor and Gaming Authority.

5. Food must be made available

Food of a nature and quality consistent with the responsible sale, supply and service of alcohol must be made available whenever liquor is sold or supplied, including liquor being sold or supplied on premises other than the licenced premises.

- 6.** The Sale on other premises authorisation is restricted to the grounds of the SWING IT MINI GOLF & DRIVING RANGE. The Sale on other premises authorisation is limited to a patron capacity of 150.

Proposed conditions not imposed on the licence

Proposed conditions not imposed on the licence	Proposed by	Reason code (see reasons for not imposing requested conditions below)
LIQUOR ACCORD: a) The licensee is to be an active member of the local Liquor Accord or any like arrangement in place from time to time. b) The licensee or their representative must attend all general meetings as announced by the Liquor Accord.	Police	F

Reasons for not imposing requested conditions

- **A** - Already covered by the Liquor Act 2007
- **B** - Already a condition in the development consent
- **C** - Not a relevant condition for this licence type. Condition sought is generally only imposed on high-risk licence type or in exceptional circumstances. Exceptional circumstances have not been proposed by the person putting forward the condition
- **D** - Already covered in the plan of management. Plan of management condition has been imposed
- **E** - Not aligned with the business type and would impose disproportionate unnecessary financial and operational burden
- **F** - Being part of a liquor accord is on a voluntary basis only. Exceptional circumstances have not been proposed by the person putting forward the condition
- **G** - ILGA/L&GNSW condition wording has been imposed